

# Sentinel Landscapes

The mission of The Nature Conservancy is to "conserve the lands and waters on which all life depends."

- Everything we do is **rooted in good science** — aided by 600+ staff scientists.
- We pursue **non-confrontational, pragmatic solutions** to conservation challenges.
- **We partner** with the military, communities, businesses, governments, multilateral institutions, and other non-profits.
- We have the support of **more than 1 million members** who enable us to continue working on a scale that matters and implement solutions that endure.



# • Mutual benefits

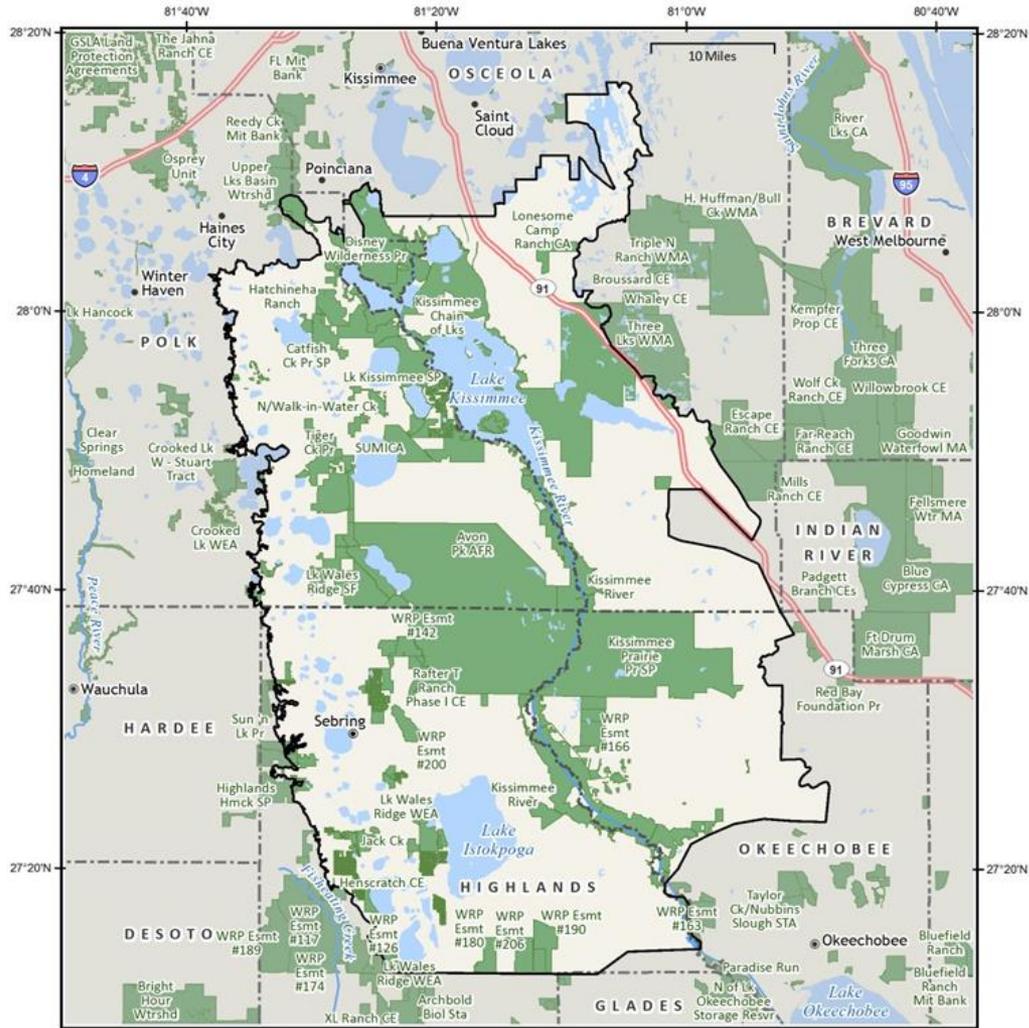


USDA

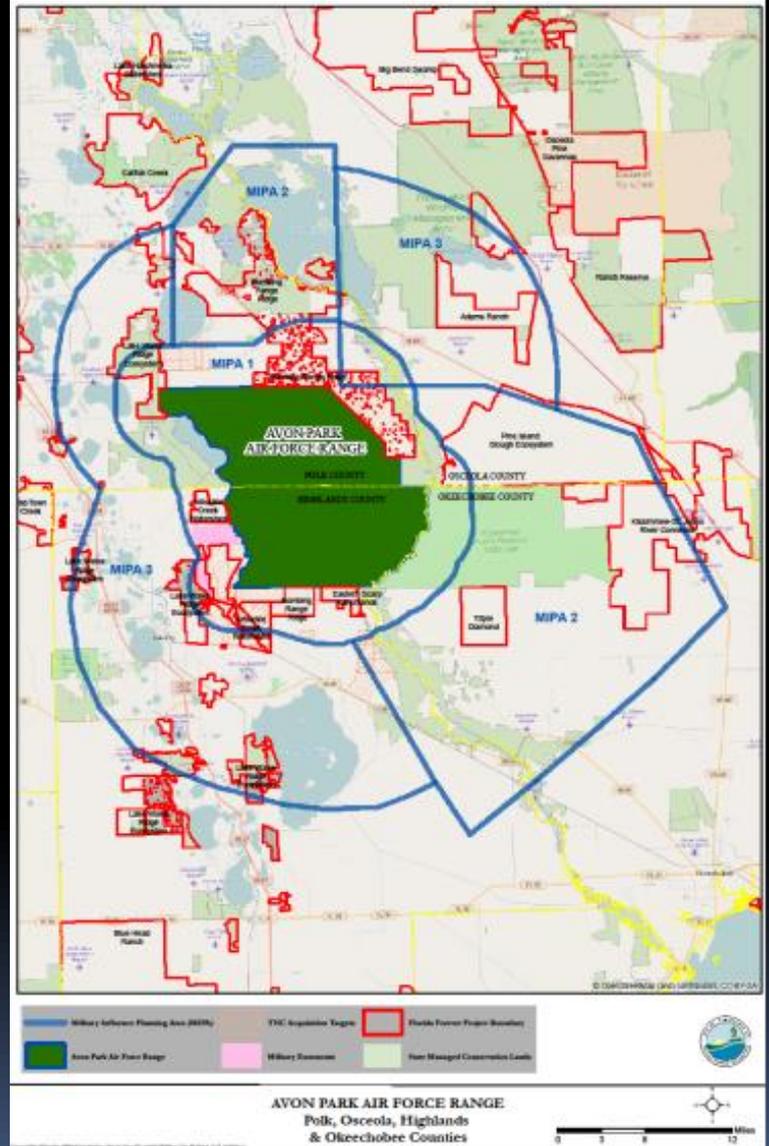


In collaboration with communities

- Highest level designation awarded
- An honor for FL
- Collaborative and focused effort to protect
  - Military installation
  - Working Lands
  - Conservation lands
  - Water Resources
  - Recreational areas
- TNC was approached by OSD/REPI in late summer to discuss a possible FL base
  - First meeting Nov 20
  - Criteria requested
  - Designation to be announced in 2016



**Everglades Headwaters Conservation Area**  
Existing Conservation Areas



**AVON PARK AIR FORCE RANGE**  
Polk, Osceola, Highlands  
& Okeechobee Counties





# Military Value

- Coordinated, collaborative approach to lasting protection of the military operating areas
- Priority for agency programs
- Long term commitment
- Integration:
  - Federal – State – Regional – Local – Public
  - Builds upon past successes ( \$3,674,000 in Base support/Easement protection funding to date)
- Serves as model for other installations

# Deliverables

- The Nature Conservancy would serve as the point of contact responsible for organizing and coordinating with partners to develop a successful Sentinel Landscape structure.
- Completed Sentinel Landscape application
  - all required Sentinel Landscape check list criteria researched
  - consciences by stakeholders achieved
  - materials and maps produced
- Application submitted
- Copies distributed to all stakeholders
- Copies available as model for other FL bases
- Media coverage, Social media, of program
  - designation award ceremony



# Florida Defense Support Task Force



- Financial support to execute the Sentinel Landscape process (\$29,500)
- Testament of engagement
- Model for the nation

FLORIDA

The most Military Friendly State in the Nation

UNITED STATES DEPARTMENT OF DEFENSE



# DoD - State Liaison Office

Florida Defense Support Task Force Brief 2016

[www.USA4MilitaryFamilies.dod.mil](http://www.USA4MilitaryFamilies.dod.mil)

Eric Sherman

Southeast Region State Liaison



# DoD-State Liaison Office

Goal: Provide DoD an opportunity to participate in state-level discussions on issues affecting service members and their families.

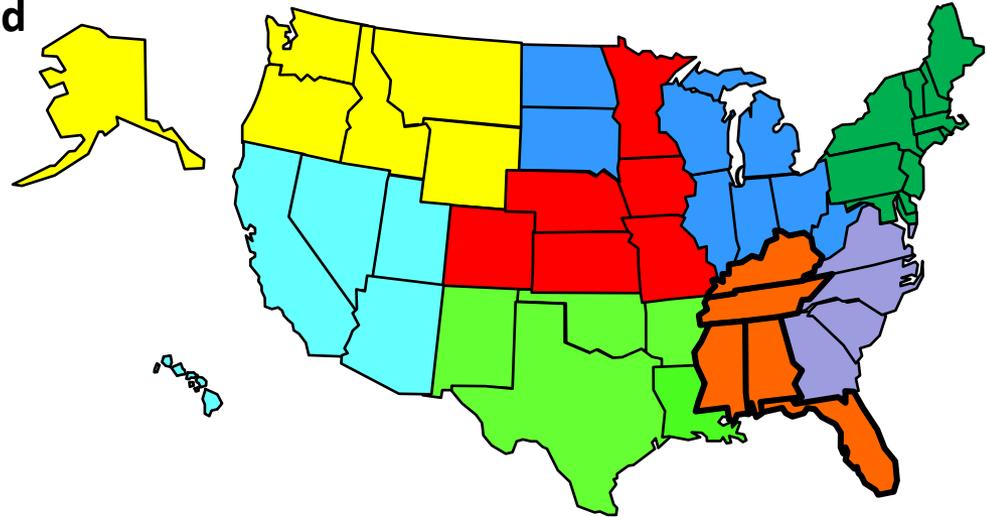
Focus is on Key (state-level) Issues....*reviewed annually*

What we do: Educate state policymakers/leaders on the 'Key Issues'

- Eight Liaisons 'ERA' with state leaders: *Educate* about the issues, build *Relationships*, and *Assist* when asked
- **Providing 'best practice' language and arranging testimony is permitted**

What we don't do: Lobby

- No 'grass roots' campaigning specific pieces of legislation





# Key Issues Impacting Service Members and Their Families for 2016

## *Active Issues:*

- ✓ Facilitate military spouse transition through licensure portability
- ✓ Facilitate licensure and academic credit for military education, training and experience
- ✓ Allow earned priority for receiving Medicaid home and community care waivers
- ✓ Assign an identifier for military children in education data systems
- ✓ Provide authority for establishing Veteran Treatment Courts (VTCs)
- ✓ Employment protections during state sponsored activation
- ✓ Standardize relationships among local courts, agencies and military for child advocacy
- ✓ Allow private sector employers to offer hiring preference to veterans
- ✓ State Licensing Exemption for Distance Education Under DoD MOU

## *Under Development:*

- State governments organize Pro-bono legal representation for military families



# Status of DSLO Southeast Region

- Facilitate military spouse transition through licensure portability
- ❑ Facilitate licensure and academic credit for military education, training and experience
- Allow service members to retain earned priority for receiving Medicaid home and community care waivers
- Provide authority for establishing Veteran Treatment Courts (VTCs)
- ❑ National Guard employment protections during state-sponsored activation
- ❑ Coordinate with states to exchange child abuse and neglect information involving children of military families
- State licensing exemption for distance education
- Assign an identifier for military children in education data systems
- Allow private sector employers to offer hiring preference to veterans
- ❑ Pro-bono legal representation for military families (first year development issue).



\* Completed all issue desired outcomes

Color width represents percentage of country in the respective color category



State has not made changes toward achieving desired outcomes



State has progressed by passing best practice legislation, policy changes, or demonstrated existing policy support for desired outcome.



# Licensure Support for Separating Service Members

**ISSUE:** Separating Service members leave the military with documented training and experience that can prepare them for civilian employment; however, this documentation is not always used by state entities to qualify them for licenses required for their occupation or to provide them academic credit. Education costs can be reduced, graduations can be expedited, and employers can hire reliable employees, simply by acknowledging and providing credit for previous education and training received while serving in the military.

**INITIATIVE STATUS:** Through statute and regulation, FL supports the following desired policy outcomes:

- FL helps separating Service members obtain credit towards occupational licenses based on their military education, training and experience;
- Allow separating Service members, remaining in that state, to transfer a current license from another state through endorsement or temporary licensing ; and
- Allow deactivating Reserve Component members to practice in the state of origin for a temporary period with a license that would have otherwise expired while on active duty.

**CURRENT STATUS:** There is disjointed policy throughout Florida for academic institutions to grant separating Service members credit towards degree and certificate requirements for education, training and experience gained in the military. Two bills are moving through the legislature to establish uniformed policy: HB429 and SB 184.



# Employment Protections During State Sponsored Activation

**ISSUE:** Members of the Florida National Guard may be protected by the Uniformed Services Employment and Reemployment Rights Act (USERRA) during state-sponsored mobilizations for issues such as hurricane, tornado and fire recovery efforts. However, the state statutes that cover Guard members during these mobilizations, with few exceptions, only impact employers within the state, and consequently, Guard members who hold jobs outside of the state are not protected.

## **INITIATIVE STATUS:**

- F. S. 250.482 protects the civilian jobs of National Guard members ordered on state active duty pursuant to this chapter.
- “Pursuant to this chapter” means pursuant to Florida law and therefore excludes protection for any member activated by the Governor of another state.
- In a self reporting database, **454** Guardsmen claim work locations in Florida but serve under another Governor.

**DESIRED OUTCOME:** Amend Florida Statutes to protect the civilian jobs of members of other state National Guard units who have civilian jobs in Florida and who are activated by a Governor outside of Florida.



# State Policy to Support Identification and Reporting of Child Abuse and Neglect

**ISSUE:** Florida statute does not include any provisions for the identification of military children or early reporting of child abuse or neglect case to the appropriate military authorities.

## **INITIATIVE STATUS:**

- DoD depends on working in collaboration with state and local governments to fulfill its statutory obligation to address child abuse and neglect involving service members in Title 10 status (active duty and activated reservists).
- State Memoranda of Understanding (MoU) are established to coordinate child protective services with bases, but neither require identification of abuse or neglected military children, nor direct the sharing of case information with appropriate DoD authorities.
- Washington and South Carolina are the first states to enact proven legislation in 2015 directing child protective services to identify military children and share the information with the appropriate military authorities at the start of any intervention.

**DESIRED OUTCOME:** Develop more consistent MOUs, allowing better coordination of local child welfare and military protective and rehabilitative services, by establishing state statute requiring:

- Child welfare case workers to identify a child's military affiliation at the onset of the intervention,
- Child welfare case workers to share case information with the appropriate military authorities at the onset of the intervention, to facilitate better coordination of local child welfare and military protective and rehabilitative services in support of military children and families.



# Pro-bono Legal Representation For Military Families

**ISSUE/INITIATIVE:** Military legal assistance attorneys can only provide legal advice and assistance and cannot represent a Service member/ family member in court. Yet, the need for legal representation continues to be a top requirement of Service members and their families. The Nevada State Attorney General established the first program for military families to receive pro-bono private attorney legal representation in civil matters.

## **INITIATIVE STATUS:**

- State government can provide valuable program coordination by establishing an office to:
  - Market the program to attorneys throughout the state and register volunteer attorneys;
  - Coordinate activities with organizations within the state that also provide pro bono services;
  - Liaise with Legal Assistance Offices on Military Installations and the applicable office within the State National Guard Headquarters; and
  - Assess and assign requests for pro bono services.
- Existing programs have been organized under the State Attorney General (Nevada) or the Judiciary Branch (Illinois). Having paid staff oversee coordination is an important part of establishing the program within the state.

**DESIRED OUTCOME:** Enact legislation to coordinate a military pro bono legal program in Florida. The Attorney General doesn't need legislation to promote this program within the state (based on attorneys being able to fulfill their pro-bono time requirements); however, establishing the program in statute will ensure program continuity.

UNITED STATES DEPARTMENT OF DEFENSE



# Questions?

[www.USA4MilitaryFamilies.dod.mil](http://www.USA4MilitaryFamilies.dod.mil)

Eric Sherman

Southeast Region State Liaison



**Military Base Protection Program**  
Non-Conservation Encroachment Buffers for  
Military Installations  
*Division of Community Development*



November 17, 2016

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# Reducing Encroachment Threats

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This presentation will provide the Florida Defense Support Task Force with an overview of the properties identified by Florida's major military installations as encroachment threats and DEO's ranking of those properties for potential acquisition.

# Types of Encroachment Threats Identified by the Installations

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- Safety due to sites being within in a Clear Zone, Accident Potential Zone (APZ), or Explosive Safety Quantity Distance Arc.
- Safety due to development impacts.
- Noise complaints due to sites being within a 65 dB and above noise contour.
- Noise complaints due to proximity to existing and proposed artillery ranges or drop zones.
- Security due to proximity to installation's main access point.

- Factors Considered:
  - Existing land use
  - Land use restrictions
  - Future land use designation
  - Existing development on site
  - Redevelopment potential
  - Development trends/pressures in the area
  - Encroachment threat identified by the installation
  - Immediacy of the threat: short term vs. long term

# DEO Tier Rankings

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## **Tier 1 - Immediate**

Potential for development incompatible with Clear Zone or Accident Potential Zone 1.

No restrictions on use that would address the encroachment concern.

## **Tier 2 - Moderate**

Existing development within a Clear Zone, Accident Potential Zone, or high noise area with low likelihood of redevelopment.

## **Tier 3 – Low (long-term)**

Existing restrictive easements on the properties that address the installation's concerns.

Area with low development demand.

Currently compatible land use and zoning on the property.

# DEO Rankings 2016 Installation Requests

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## Tier 1 - Immediate

1. Pensacola Naval Air Station – Cook property (37.32 acres in APZ-1 and 60-70 dB noise contour) – acquire land use entitlements.
2. Key West Naval Air Station – Alfred Sears Trust property a/k/a Sub Pens (124 acres on Boca Chica, APZ-1, 85 dB noise contour) – acquire additional land use entitlements.

# DEO Rankings 2016 Installation Requests

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## Tier 2 – Moderate

1. Eglin Air Force Base – built subdivision lots in Clear Zone, Valparaiso.
2. Homestead Air Reserve Base – Homestead Park of Commerce Properties.
3. Tyndall Air Force Base – East Bay Flats Property.
4. Tyndall Air Force Base - Seclusion Bay Property.

# DEO Rankings 2016 Installation Requests

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## Tier 3 – Low

1. Key West Naval Air Station – Enchanted Island (10-lot subdivision).
2. Key West Naval Air Station – Gulf Seafood Property.
3. MacDill Air Force Base – 5.9-acre ZONS Property (existing office building in a Clear Zone).
4. Blount Island U.S. Marine Corps Support Facility – all three properties.
5. Pensacola Naval Air Station – Scott and Millan properties (23.49 acres).
6. Tyndall Air Force Base – Farmdale Property (220 acres).



## Thank You.

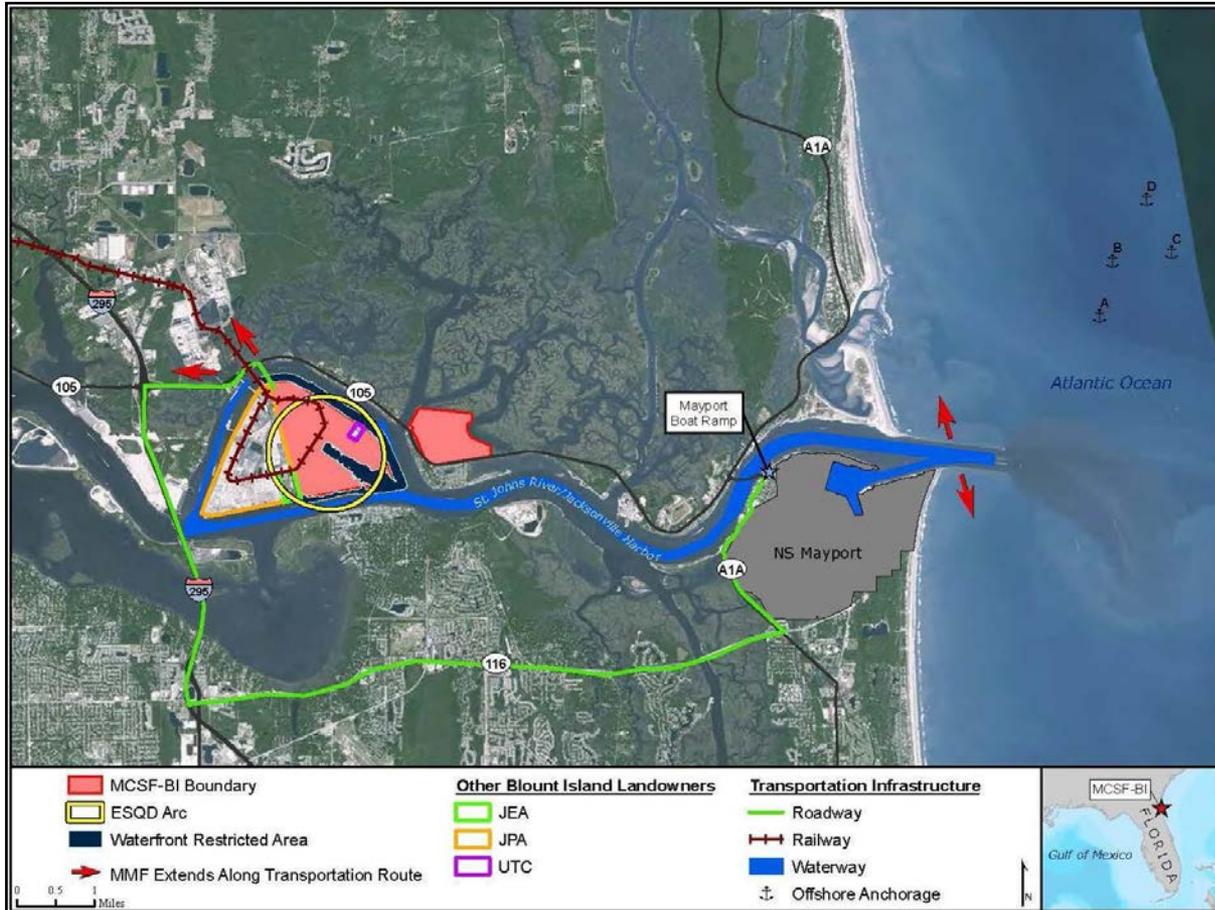
If you have questions or comments about this presentation or need to discuss a future project, please contact our office.



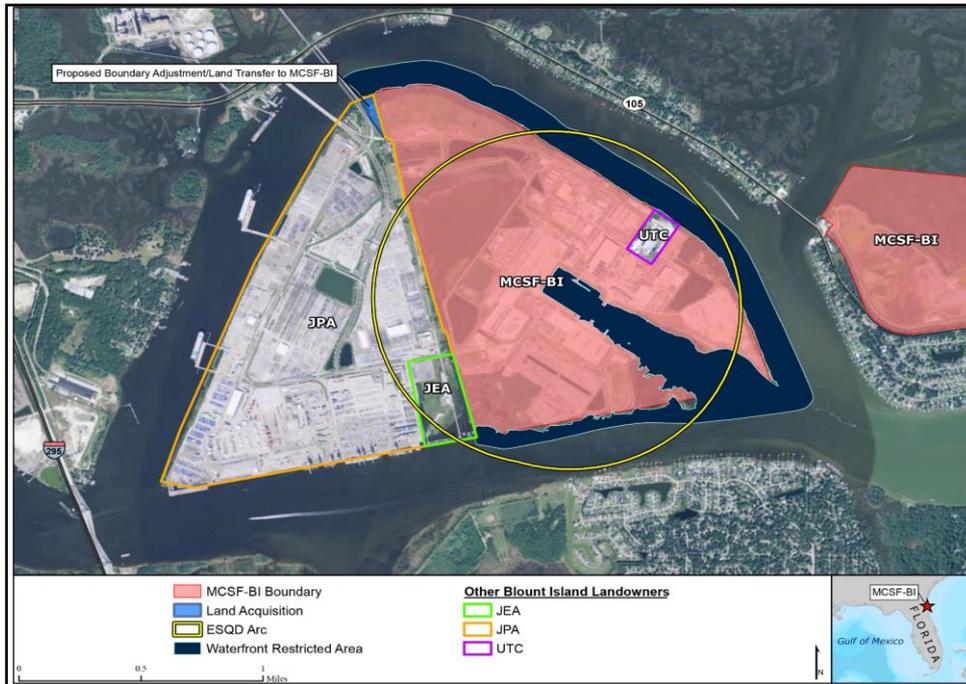
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**James D. Stansbury**  
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# Blount Island US Marine Corps Support Facility



# Blount Island US Marine Corps Support Facility



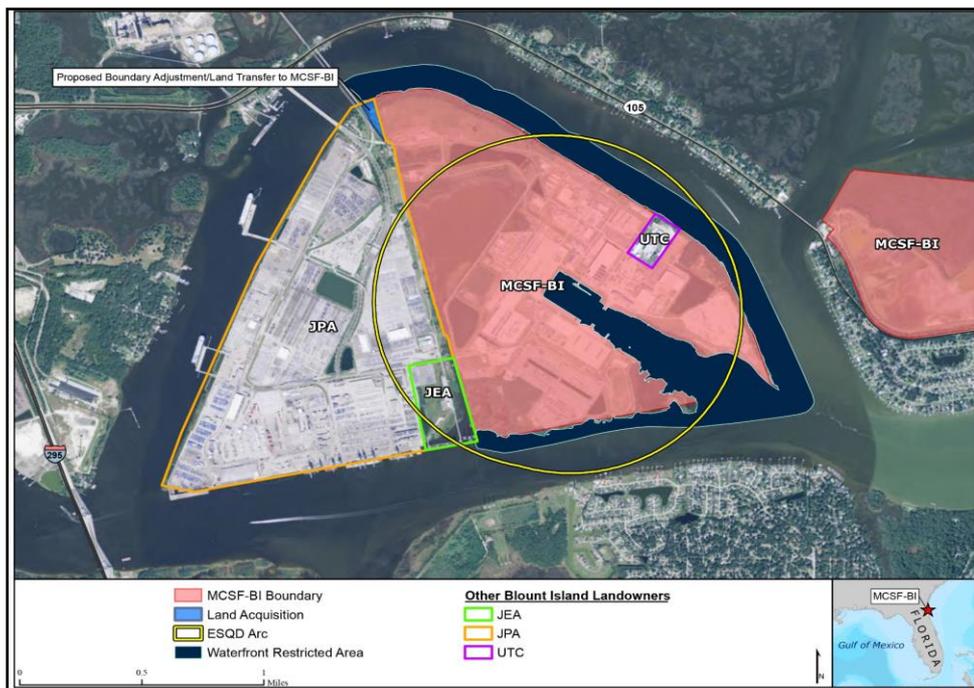
**1. Top of slide (blue):**  
Jacksonville Port Authority  
(weathering test area), 5  
acres.

## Encroachment Concern:

- Security due to proximity to main gate; public discussions of use as possible cruise ship terminal or foreign-owned bottling company that installation states are incompatible with its mission.

FLUM (all parcels): Water  
Dependent/Water Related –  
no residential allowed.

# Blount Island US Marine Corps Support Facility



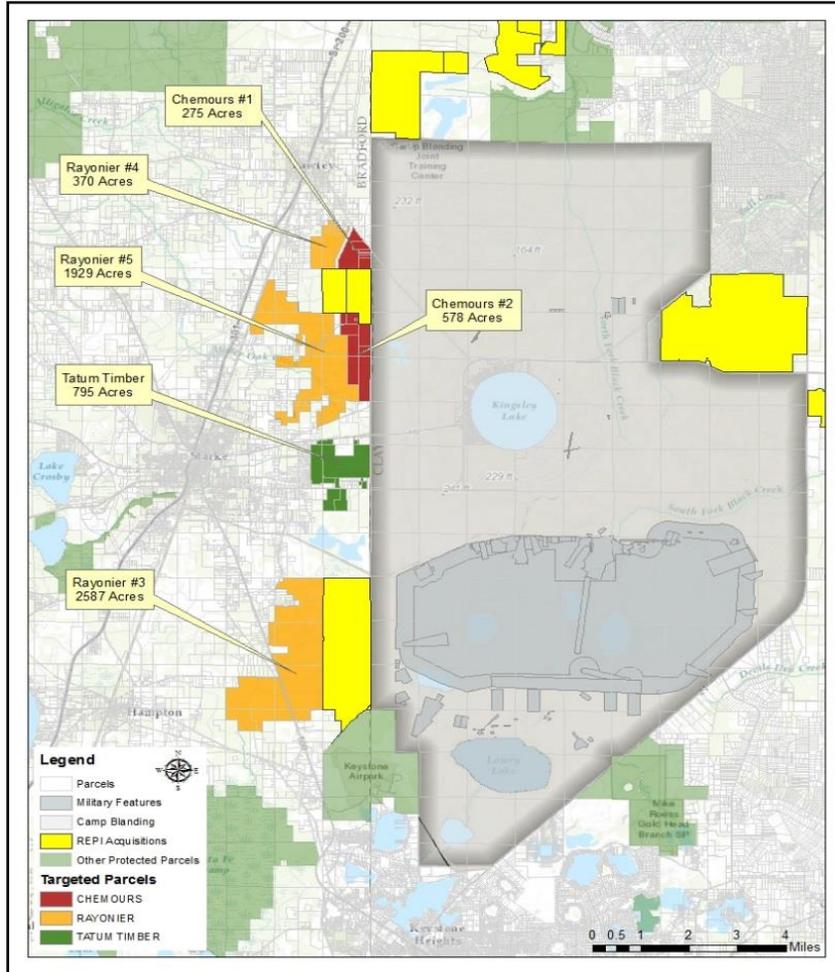
**2. Bottom of slide (JEA)**  
(green): Jacksonville Electric Authority (St. Johns River coal terminal off-load site), 37 acres.

**3. Right side of slide (UTC)**  
(purple): United Technologies Corporation (sonar dome manufacturing), 20 acres.

Encroachment Concern  
(second and third parcels):

- safety due to location in Explosive Safety Quantity Distance arc.
- Arc is activated approximately once every six weeks from 7:00 p.m. Friday until 7:30 a.m. Monday to avoid unnecessary disruption of civilian commercial activities.

# Camp Blanding Training Center

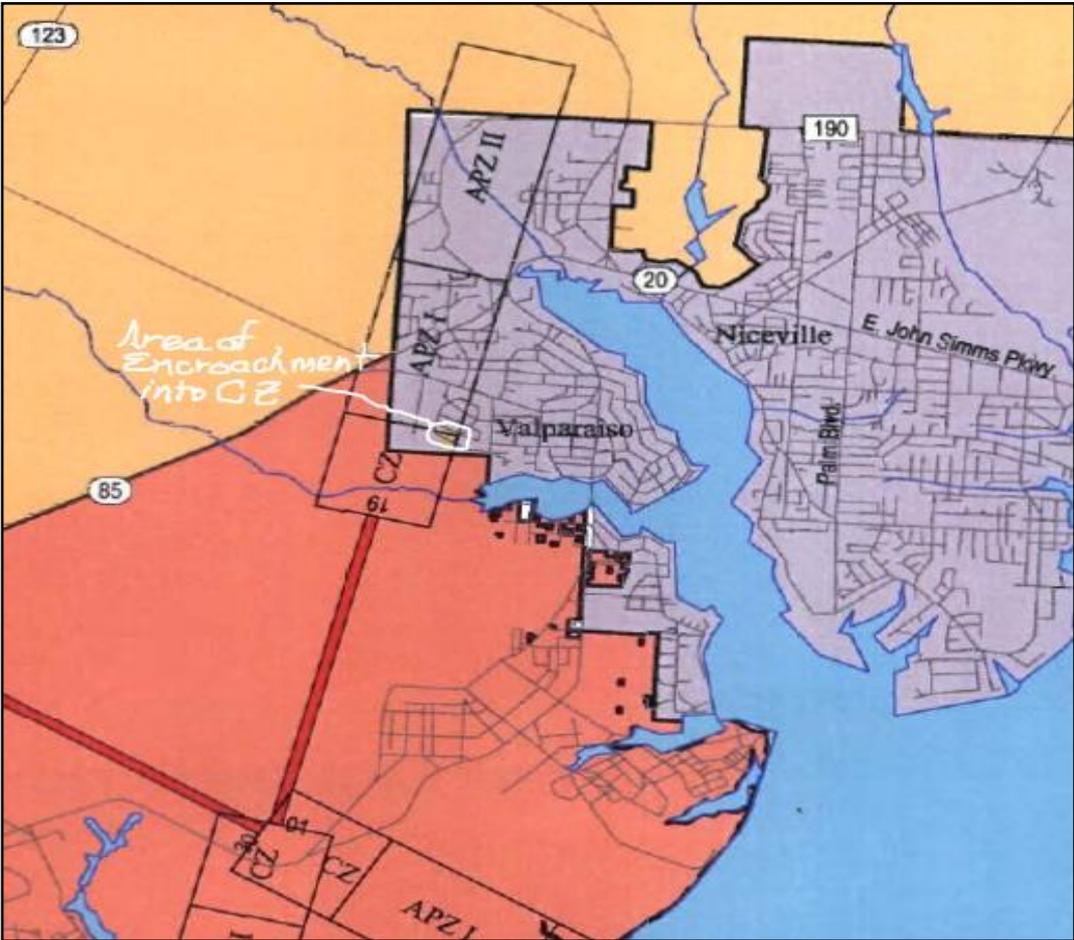


- Six parcels = 6,534 total acres.
- FLUM: Agriculture 1 (1 du/15 acres) and Agriculture 2 (1 du/5 acres).
- Most of the properties are in agricultural use – silviculture, row crops, and pasture land.
- Projected slow growth area.

## Encroachment Concerns:

- Noise complaints due to proximity to an existing drop zone.
- Noise complaints due to all properties on the west side of the installation being near a proposed future drop zone and new ranges that will produce additional noise.

# Eglin Air Force Base



# Eglin Air Force Base



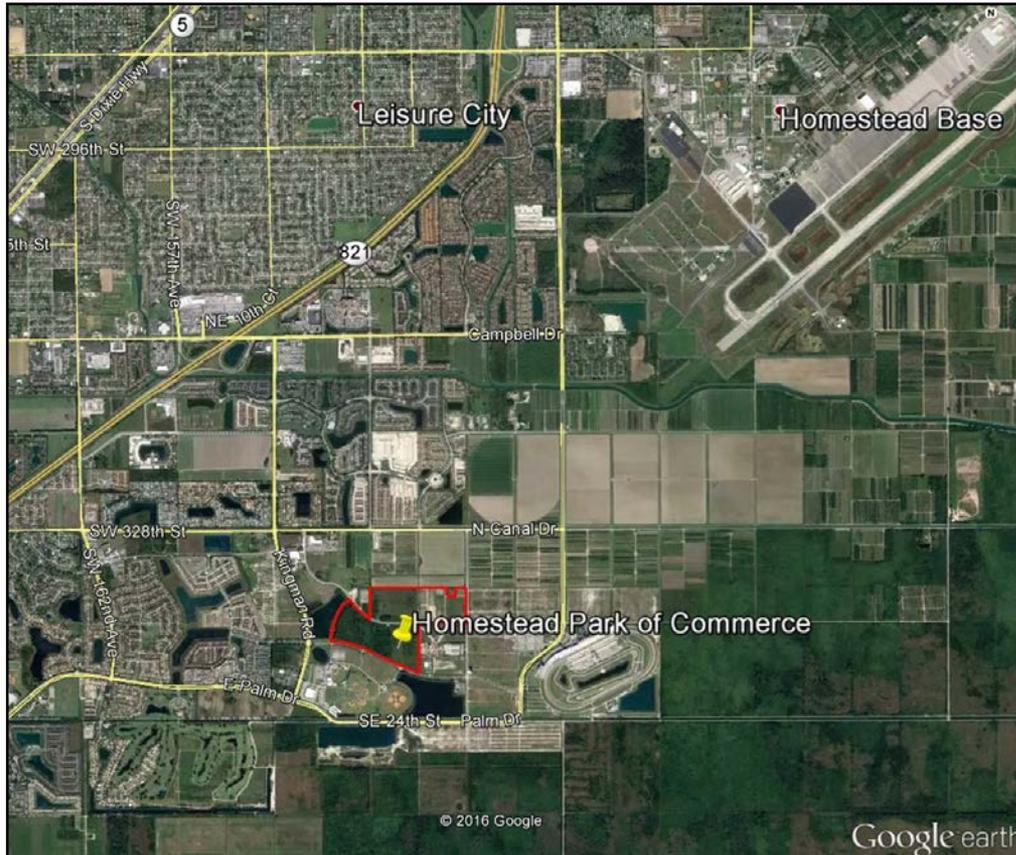
- Six acres in a platted subdivision in Valparaiso.
- 18 developed residential lots.

## Encroachment Concern:

- Safety due to lots being in the Clear Zone for Runway 19.

Eglin has limited the use of Runway 19 to emergencies and when weather requires instrument landings.

# Homestead Air Reserve Base



- Nine parcels = 117.2 acres.
- Homestead Park of Commerce, Villages of Homestead DRI.
- Two miles from runway.

## Encroachment Concern:

- Safety due to property location in APZ-2.
- HARB states that the allowed development, including convention center, office buildings, and hotels, is incompatible with its flight operations.

# Key West Naval Air Station



## Three Sites:

- North Boca Chica, 124 acres.
- Enchanted Island, four acres.
- Gulf Seafood, 4.2 upland acres; 3+ submerged acres.

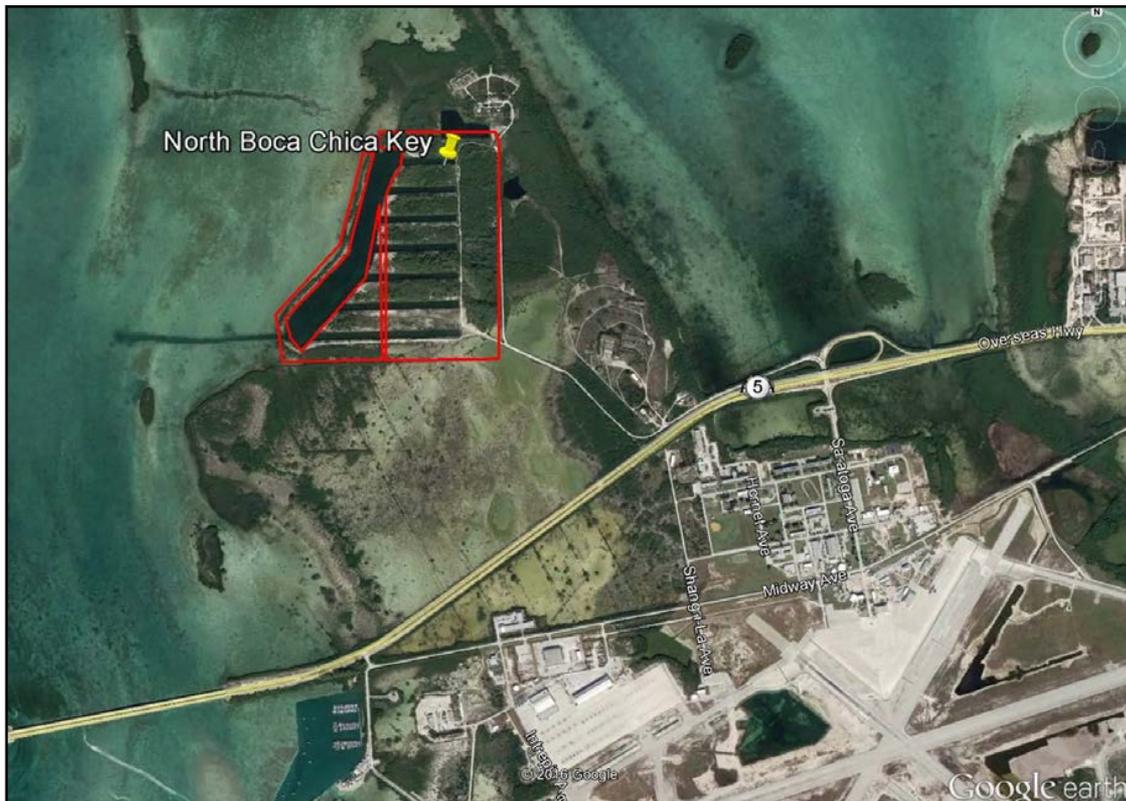
# Key West Naval Air Station



North Boca Chica, 124 acres.

- Alfred Sears Trust Property, also known as the Sub Pens.
- Undeveloped.
- FLUM: Commercial Fishing Special District 6 (marinas, commercial fishing, limited office and retail).

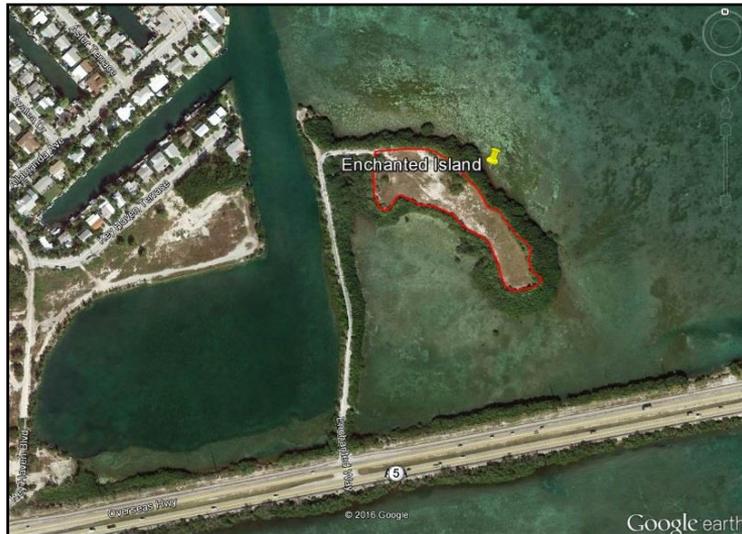
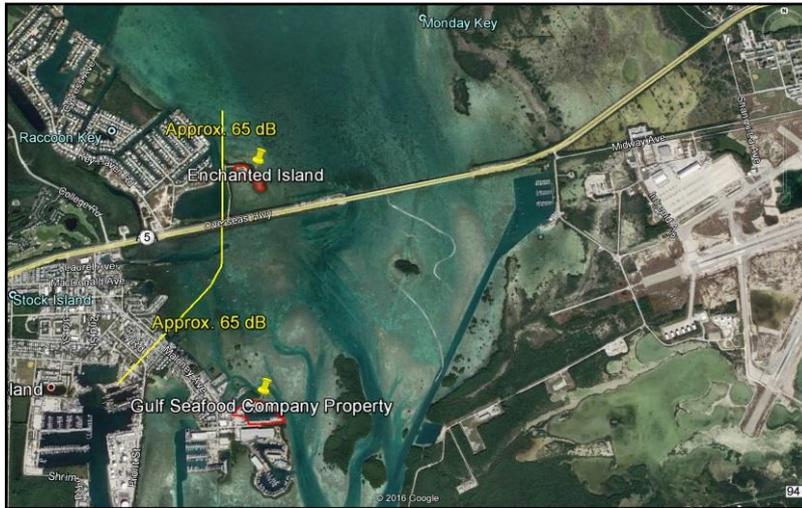
# Key West Naval Air Station



## Encroachment Concerns:

- Safety due to property being in APZ-1 and allowed uses attracting birds which pose a risk to aircraft.
- Noise complaints due to property being in an 85 dB noise contour.
- Existing easement – prohibits residential uses; allows nonresidential uses that Key West NAS states are incompatible with its mission (e.g., commercial fishing, seafood restaurants).

# Key West Naval Air Station



- **Enchanted Island:** Four acres, 10 platted residential lots.
- Undeveloped.
- Adjacent to other high-end residential development.

## Encroachment Concerns:

- Safety due to lots being in APZ-2.
- Noise complaints due to properties being in a high noise contour (65 dB).

# Key West Naval Air Station

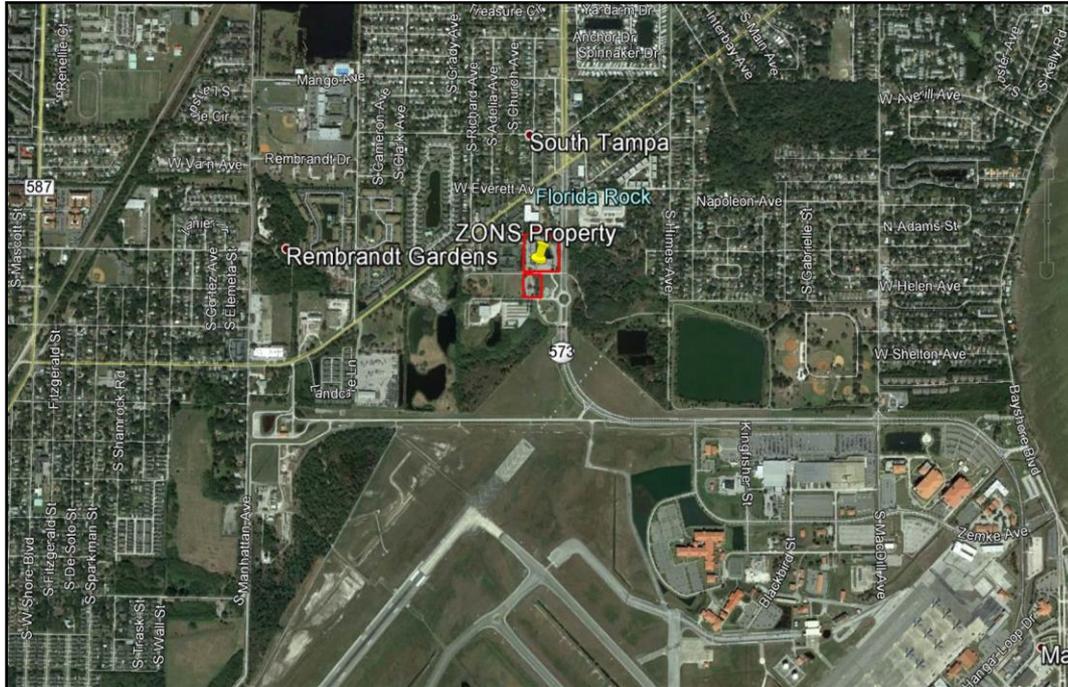


- **Gulf Seafood Property, Stock Island:** 4.2 upland acres.
- Commercial waterfront; one warehouse on site, remainder undeveloped.
- FLUM: Mixed Use Commercial (allows residential).

## Encroachment Concerns:

- Safety, particularly for residential development, due to property being in APZ-2.
- Noise complaints due to property being in a high noise contour (65 dB).

# MacDill Air Force Base

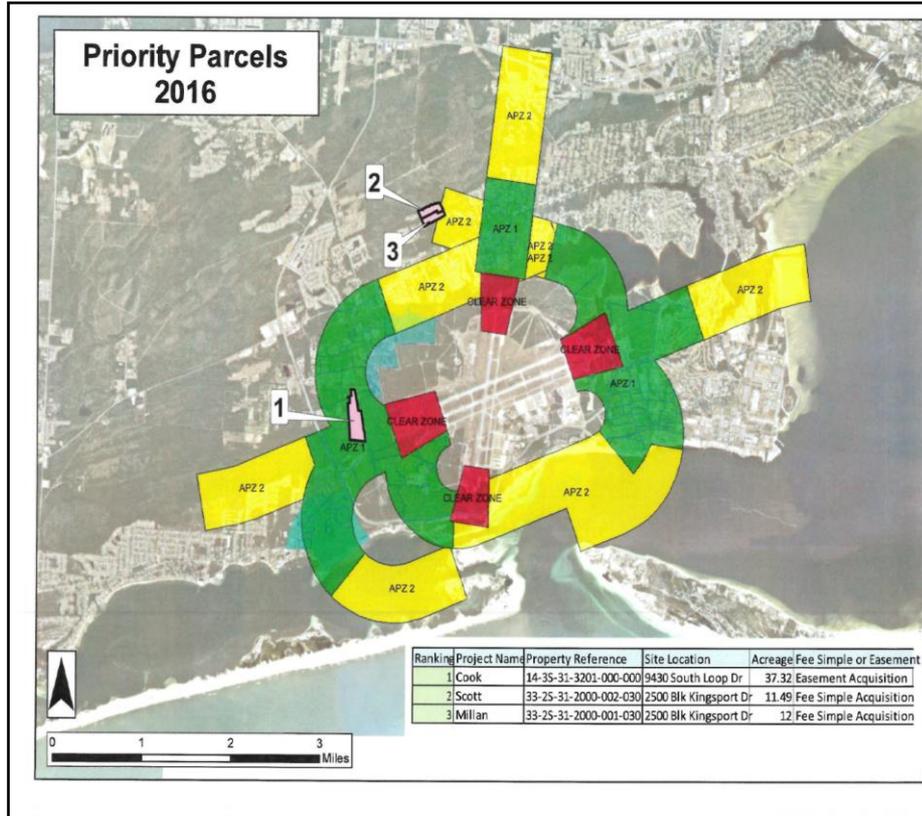


- **ZONS Property, 5.9 acres.**
- **Developed in 1987 with a two-story office building; outside Clear Zone when built.**

## Encroachment Concern:

- **Safety due to property being in the Clear Zone.**

# Pensacola Naval Air Station



Three sites totaling 62 acres.

# Pensacola Naval Air Station

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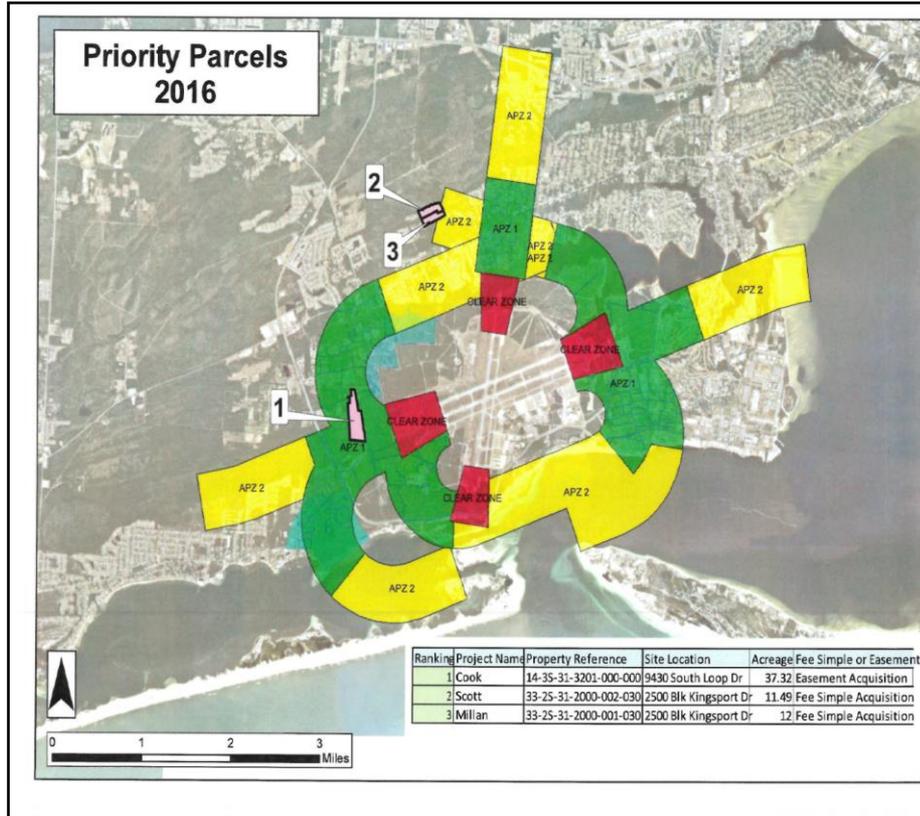


- **First site: Cook Property;** 37 acres.
- Developed with one wood frame house built in 1938; remainder is undeveloped.
- FLUM: Mixed Use Suburban (25 du/acre).

## Encroachment Concerns:

- Safety, particularly for residential development, due to property being in APZ-1 just a few hundred yards from the Clear Zone.
- Noise complaints due to property being in a high noise contour (60-70 dB).

# Pensacola Naval Air Station

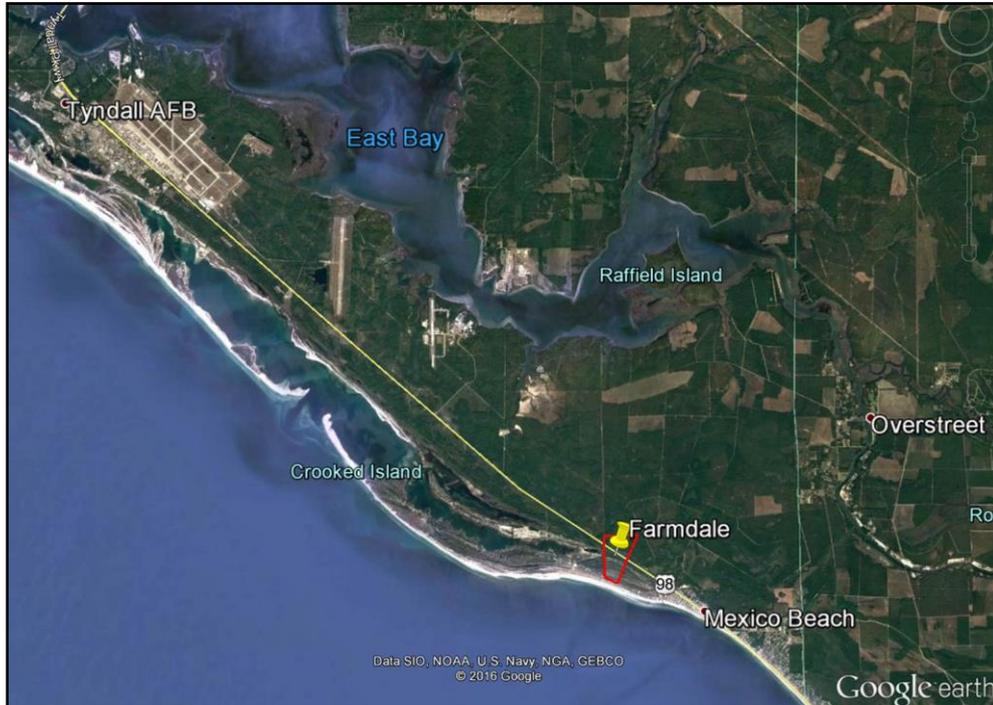


- **Second and third sites:**  
22.49 acres total –
  - **Scott** (11.49 acres).
  - **Millan** (12 acres).
- Small portion of each parcel is in APZ-2.

## Encroachment Concern:

- Base stated that the properties are owned by willing sellers.

# Tyndall Air Force Base



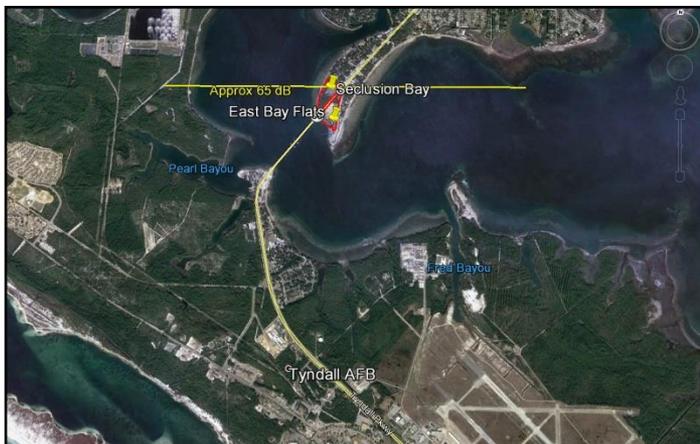
Three sites = 248 acres.

- **First site: Farmdale Property, 220 acres.**
- Two miles from Sky X test range.

## Encroachment Concern:

- Noise and vibration complaints due to proximity to test range activity.
- Development of a 64-unit project was recently approved after coordination with Tyndall – may have resolved the encroachment concern.

# Tyndall Air Force Base



- **Second site: East Bay Flats, 14.1 acres.**
- **Third site: Seclusion Bay, 14 acres.**
- Both undeveloped.
- Sites are located across Dupont Bridge from Tyndall Air Force Base.
- FLUM: Mixed Use (15 du/acre).

## Encroachment Concerns:

- Noise complaints due to properties being in a 65+ dB high noise zone.
- 1:20 surface climb ratio area.
- A development order was recently issued for 249 apartments on the East Bay Flats property.